# FOLSOM CORDOVA UNIFIED SCHOOL DISTRICT

# SCHOOL FACILITIES IMPROVEMENT DISTRICT #4 MEASURE P GENERAL OBLIGATION BONDS FINANCIAL STATEMENTS

June 30, 2016

# FOLSOM CORDOVA UNIFIED SCHOOL DISTRICT Rancho Cordova, California

# MEASURE P GENERAL OBLIGATION BONDS FINANCIAL STATEMENTS June 30, 2016

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#### INDEPENDENT AUDITOR'S REPORT

Board of Education Folsom Cordova Unified School District Rancho Cordova, California

#### Report on the Financial Statements

We have audited the accompanying financial statements of Folsom Cordova Unified School District (the "District") Measure P General Obligation Bonds ("the Bonds") activity included in the Building Fund of the District, as of and for the year ended June 30, 2016, and the related notes to the financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Folsom Cordova Unified School District (the "District's") Measure P General Obligation Bonds activity as of June 30, 2016, and the changes in financial position thereof for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

### **Emphasis of Matter**

As discussed in Note 1, the financial statements present financial activity and balances of the Measure P General Obligation Bonds activity only, and do not purport to, and do not, present fairly the financial position of the District as of June 30, 2016, and the changes in its financial position for the year then ended, in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### Other Report Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 13, 2017 on our consideration of the District's internal control over financial reporting and on our test of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters for the Measure P General Obligation Bonds activity. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance for the Measure P General Obligation Bonds activity. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance for the Measure P General Obligation Bond activity.

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Crowe Horwath LLP

Sacramento, California January 13, 2017

# FOLSOM CORDOVA UNIFIED SCHOOL DISTRICT MEASURE P GENERAL OBLIGATION BONDS BALANCE SHEET June 30, 2016

# **ASSETS**

Cash and investments (Note 2) Receivables Due from other funds	\$ 16,026,439 12,883 2,724
Total assets	<u>\$ 16,042,046</u>
LIABILITIES AND FUND BALANCE	
Liabilities: Accounts payable	\$ 2,222,75 <u>4</u>
Fund balance – restricted (Note 4)	13,819,292
Total liabilities and fund balance	<u>\$ 16,042,046</u>

# FOLSOM CORDOVA UNIFIED SCHOOL DISTRICT MEASURE P GENERAL OBLIGATION BONDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE

For the Year Ended June 30, 2016

Revenues: Interest income	\$	42,311
Expenditures: Current: Books and supplies Contract services Capital outlay		36,102 473,761 16,689,143
Total expenditures		17,199,006
Deficiency of revenues under expenditures		(17,156,695)
Other financing sources (uses): Transfers in from other funds Proceeds from sale of bonds Premium on issuance of bonds		976 30,000,000 239,572
Total other financing sources (uses)		30,240,548
Net change in fund balance		13,083,853
Fund balance, July 1, 2015		735,439
Fund balance, June 30, 2016	<u>\$</u>	13,819,292

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of Folsom Cordova Unified School District (the "District") conform to accounting principles generally accepted in the United States of America as applicable to governments and to general practices within California school districts. The District accounts for its financial transactions in accordance with policies and procedures of the Department of Education's *California School Accounting Manual*. The activities of the Measure P General Obligation Bonds are recorded along with other activities in the District's Building Fund. The accounting policies of the District conform to accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board (GASB). The following is a summary of the more significant accounting policies:

<u>Financial Reporting Entity</u>: The financial statements include the activity and balances of the Measure P General Obligation Bonds, only. The activities of the Measure P General Obligation Bonds are recorded along with other activities in the District's Building Fund. These financial statements are not intended to present the financial position and results of operations of Folsom Cordova Unified School District as a whole.

<u>Basis of Accounting</u>: Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of measurement made, regardless of the measurement focus applied.

The basic financial statements are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Available" means collectible within the current period or within 60 days after year end. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. The exception to this general rule is that principal and interest on general obligation long-term liabilities, if any, is recognized when due.

<u>Budgets and Budgetary Accounting</u>: Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all government funds. By State law, the District's Board of Education must adopt a final budget no later than July 1. A public hearing must be conducted to receive comments prior to adoption. The District's Board of Education satisfied these requirements.

The District's Board of Education and Superintendent revise the budgets during the year to give consideration to unanticipated income and expenditures.

Formal budgetary integration was employed as a management control device during the year for all budgeted funds. The District employs budget control by minor object and by individual appropriation accounts. Expenditures cannot legally exceed appropriations by major object account.

<u>Cash and Cash Equivalents</u>: For the purpose of the financial statements, cash equivalents are defined as financial instruments with an original maturity of three months or less. Funds invested in the Sacramento County Treasury are considered cash equivalents.

<u>Receivables:</u> Receivables are made up principally of amounts due from local and state agencies for shared project reimbursements and funding. The District has determined that no allowance for doubtful accounts was needed as of June 30, 2016.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

<u>Accounting Estimates</u>: The presentation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

<u>Encumbrances</u>: Encumbrance accounting is used in all budgeted funds to reserve portions of applicable appropriations for which commitments have been made. Encumbrances are recorded for purchase orders, contracts, and other commitments when they are written. Encumbrances are liquidated when the commitments are paid. All encumbrances are liquidated as of June 30.

#### **NOTE 2 - CASH AND INVESTMENTS**

Cash and investments at June 30, 2016 consisted of the following:

Pooled funds:

Cash in County Treasury

2,659,898

Investments:

Cash with Fiscal Agent

13,366,541

Total

\$ 16,026,439

<u>Cash in County Treasury</u>: In accordance with Education Code Section 41001, the District maintains substantially all of its cash in the interest bearing Sacramento County Treasurer's Pooled Investment Fund. These pooled funds are carried at cost which approximates fair value. Interest earned is deposited monthly into participating funds. Any investment losses are proportionately shared by all funds in the pool. Because the District's deposits are maintained in a recognized pooled investment fund under the care of a third party and the District's share of the Pool does not consist of specific, identifiable investment securities owned by the District, no disclosure of the individual deposits and investments or related custodial credit risk classifications is required. In accordance with applicable state laws, the Sacramento County Treasury may invest in derivative securities with the State of California. However, at June 30, 2016 the Sacramento County Treasurer has represented that the Treasurer's pooled investment fund contained no derivatives or other investments with similar risk profiles.

<u>Cash with Fiscal Agent:</u> Cash with Fiscal Agent represents funds held by Fiscal Agents restricted for capital projects. The District holds their funds with the Sacramento County Treasurer. The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis.

Interest Rate Risk: The District does not have a formal investment policy that limits cash and investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. At June 30, 2016, the District had no significant interest rate risk related to cash and investments held.

<u>Credit Risk</u>: The District does not have a formal investment policy that limits its investment choices other than the limitations of State law.

<u>Concentration of Credit Risk</u>: The District does not place limits on the amount it may invest in any one issuer. At June 30, 2016, the District had no concentration of credit risk.

#### **NOTE 3 – INTERFUND TRANSACTIONS**

<u>Interfund Activity:</u> Transactions between funds of the District are recorded as interfund transfers. The unpaid balances at year end, as a result of such transactions, are shown as due to and due from other funds.

Interfund Payable: Interfund receivable balance of \$2,724 at June 30, 2016 was due from other funds of the District.

<u>Interfund Transfers</u>: Interfund transfers consist of operating transfers from funds receiving revenue to funds through which the resources are to be expended.

Transfer from other District funds to the Measure P General Obligation Bonds Fund to purchase capital assets

\$

976

#### **NOTE 4 – FUND BALANCE CLASSIFICATION**

Governmental Accounting Standards Board Codification Sections 1300 and 1800, Fund Balance Reporting and Governmental Fund Type Definitions (GASB Cod. Sec. 1300 and 1800) implements a five-tier fund balance classification hierarchy that depicts the extent to which a government is bound by spending constraints imposed on the use of its resources. The five classifications are nonspendable, restricted, committed, assigned and unassigned. The fund balance of the Measure P General Obligation Bonds is restricted, as described below.

The restricted fund balance classification reflects amounts subject to externally imposed and legally enforceable constraints. Such constraints may be imposed by creditors, grantors, contributors, or laws or regulations of other governments, or may be imposed by law through constitutional provisions or enabling legislation.

#### NOTE 5 - PURPOSE OF BOND ISSUANCE

<u>Bond Authorization</u>: By approval of the proposition for Measure P by at least 55% of the registered voters voting on the proposition at an election held on November 6, 2012, Folsom Cordova Unified School District was authorized to issue and sell bonds of up to \$68,000,000 in aggregate principal amount.

<u>Purpose of Bonds</u>: The proceeds of the Bonds may be used:

"To improve the quality of academic instruction in core subjects like math, science and writing, shall Facilities Improvement District No. 4 of the Folsom Cordova Unified School District issue \$68,000,000 in bonds at legal rates, to construct, acquire, repair classrooms, sites, facilities and equipment, upgrade instructional technology, student safety and security systems, upgrade, repair and equip classrooms, with citizen oversight, annual public audits, with all funds spent only in Rancho Cordova and no administrators' salaries?"

As required by the California Constitution, the proceeds from the sale of bonds will be used only for the construction, reconstruction, rehabilitation or replacement of school facilities, including the furnishing and equipping of school facilities and not for any other purpose, including teacher and administrator salaries and other school operating expenses.

## NOTE 5 – PURPOSE OF BOND ISSUANCE (continued)

<u>Bond Project List</u>: The Bond Project List, which is an integral part of the proposition, lists the specific projects the District proposes to finance with proceeds of the bonds. Listed repairs, rehabilitation projects and upgrades will be completed as needed at individual campuses. Each project is assumed to include its share of costs of the election and bond issuance, architectural, engineering and similar planning costs, construction management and customary contingency for unforeseen design and construction costs. The final cost of each project will be determined as plans are finalized, construction bids are awarded and projects are completed. In addition, certain construction funds expected from non-bond sources, including State grant funds for eligible projects, have not yet been secured. Therefore, the Board of Education cannot guarantee that the bonds will provide sufficient funds to allow completion of all listed projects.

#### **NOTE 6 – GENERAL OBLIGATION BOND ISSUANCES**

The bonds are general obligations of the District, and Sacramento County is obligated to levy ad valorem taxes for the payment of and interest on, the principal of the bonds. The Bond Interest and Redemption Fund is maintained by the County Treasurer and is used to account for both the accumulation of resources from ad valorem tax levies and the payment of interest and redemption of principal of the bonds issued by the District.

In January 2014, the District issued 2012 General Obligation Bonds, Series A, totaling \$25,000.000. Repayment of the Bonds is made from tax collections received from the county which the District is located. The Bonds bear interest at rates ranging from 4.00% to 5.00% and are scheduled to mature through 2038.

In July 2015 the District issued \$30,000,000 of Election of 2012 General Obligation Bonds, Series B. Repayment of the Bonds is made from tax collections received from the county which the District is located The Bonds bear interest at rates ranging from 3.0% to 5.0% and are scheduled to mature through October 2040.



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Education Folsom Cordova Unified School District Rancho Cordova, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States the financial statements of Folsom Cordova Unified School District (the "District") Measure P General Obligation Bonds (the "Bonds") activity included in the Building Fund of the District, as of and for the year ended June 30, 2016, and related notes to the financial statements and have issued our report thereon dated January 13, 2017.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Folsom Cordova Unified School District's internal control over Measure P General Obligation Bonds activity financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Folsom Cordova Unified School District's internal control. Accordingly, we do not express an opinion of the effectiveness of Folsom Cordova Unified School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Folsom Cordova Unified School District Measure P General Obligation Bonds activity included in the Building Fund of the District's financial statements are free of material misstatement, we performed tests of the District's compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

This purpose of this report is intended solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Governmental Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Crowe Horwath LLP

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Sacramento, California January 13, 2017

# FOLSOM CORDOVA UNIFIED SCHOOL DISTRICT MEASURE P GENERAL OBLIGATION BONDS SCHEDULE OF AUDIT FINDINGS AND QUESTIONED COSTS For the Year Ended June 30, 2016

No matters were reported.	

# FOLSOM CORDOVA UNIFIED SCHOOL DISTRICT MEASURE P GENERAL OBLIGATION BONDS SCHEDULE OF PRIOR YEAR AUDIT FINDINGS AND QUESTIONED COSTS For the Year Ended June 30, 2016

No matters were reported.	